Appendix A: Data Sources

The primary unit of analysis in this study, as explained in the first chapter, is a locality for which local authorities report problems with youth gangs. Information on gang-problem localities was collected over a 25-year period. Most of the information was obtained from seven types of sources, four major and three minor. The major sources were youth gang survey reports, media reports, databases, and interviews. The minor sources were conferences, academic literature, and routine police reports.

Different sets of sources were used during three phases of the study. During phase 1 (1974 through 1979), operations were conducted under the auspices of the U.S. Department of Justice’s Law Enforcement Assistance Administration and Office of Juvenile Justice and Delinquency Prevention (OJJDP) and the Harvard University Law School. During phase 2 (1980 through 1993), the author operated as an independent investigator. During phase 3 (1994 through 1998), operations were supported by the National Youth Gang Center of Tallahassee, FL.

Table A–1 lists the seven types of data sources and indicates which were used during each phase.

Youth gang survey reports, media sources, conferences, academic literature, and routine police reports were used during all three phases. Interviews were conducted during phases 1 and 3, and databases were used during phase 3. The following sections describe the nature and use of each of the seven types of data sources. Detailed descriptions of sources and methods used primarily or exclusively during phase 1 are included in Miller, 1982.

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Table A–1: Data Sources, by Phase

<table>
<thead>
<tr>
<th></th>
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<td>X</td>
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<td>Interviews</td>
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<td>Conferences</td>
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<td>X</td>
</tr>
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<td>Academic literature</td>
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<td>X</td>
</tr>
<tr>
<td>Routine police reports</td>
<td>X</td>
<td>X</td>
<td></td>
</tr>
</tbody>
</table>

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1 Findings presented in the first eight chapters of this Report are based on sources available through 1995; findings based on sources available after 1995 are presented in the “1998 Update of Selected Data” chapter.

Youth Gang Survey Reports

Tables A–2 and A–3 list 29 printed sources containing lists of names of localities that were designated by the producers of the reports as having problems with youth gangs between 1975 and 1997. Title, sponsoring organizations, and date of issuance are specified for each report. The list is not exhaustive, as the tables themselves reveal. Only those reports that were obtained and examined directly by the author are included. Designations such as “Report 2” and “fifth edition” in some of the titles indicate the existence of earlier reports. The California Investigators Report, for example, indicates that four reports were issued prior to 1995; the Virginia State report of 1996 notes the existence of three
previous surveys—January 1992, September 1992, and August 1994. None of these were obtained by the author.2

These reports are divided into two categories, “unrestricted circulation” and “restricted circulation.” The first type was made available to the general public with no restrictions. The second contained notices such as “for official use only,” “for law enforcement only,” and “confidential.” These reports were made available to the Institute for Intergovernmental Research with the condition that specific content such as the names of survey respondents, gangs, or gang members would not be made public. The information contained in the present Report conforms with these conditions.

Although the 29 reports listed here do not represent a complete set of all such reports, they probably include most of the youth gang surveys conducted between 1975 and 1997 and thus provide a basis for some summary statements on the yearly frequency of the reports, the identity of the sponsoring agencies, and the terms used to refer to the kinds of groups that were the objects of the surveys.

The earliest of the listed reports was published in 1975. After a 7-year gap, one report was issued each year for 1982 and 1983. After a 6-year gap, 2 reports were issued each year in 1991 and 1992, 4 each year in 1993 and 1994, 10 in 1995, 3 in 1996, and 2 in 1997.

These figures indicate a substantial increase in the number and yearly frequency of the reports, with 1995 as the peak year. The trend suggests that official agencies paid relatively little attention to youth gangs during the 1970's and somewhat more attention in the 1980's, with a major surge of attention in the 1990's. What appears here as a slacking off after 1995 may reflect the fact that post-1995 reports were not yet available at the time of writing.

Examination of the agencies that conducted or supported the reports shows that the majority of reports (14) were conducted, sponsored, or cosponsored by the Federal Government, operating through one or more of its numerous branches and subbranches.

Three agencies—the U.S. Departments of Justice and the Treasury and the Federal Bureau of Investigation (FBI)—provided sponsorship. Within the Department of Justice, reports were produced under the auspices of the National Drug Intelligence Center, the National Institute of Justice (NIJ), and OJJDP. Within the Department of the Treasury, reports were produced by the Bureau of Alcohol, Tobacco and Firearms.

The diversity of investigative agencies reflects in part a struggle by the Federal Government to determine the proper jurisdiction for youth gang crime, after many years of a Federal policy that maintained that gangs were a local and not a Federal responsibility. Federal support of only three reports during the 15 years between 1975 and 1989, following the 1975 report that claimed serious youth gang problems were prevalent in the United States and predicted a substantial increase in these problems, indicates that the Federal Government took a long time both to recognize its legitimate interest in the control of gang crime and to allocate increased Federal resources to its prevention and control.

The first of the 10 regional agency reports in table A–2 (sponsored by the California Gang Investigators Association) appeared in 1993, but its designation as “fifth edition” indicates 1988 as the initial year of a series of yearly reports. The first of the eight listed State government reports, *Gangs in Texas Cities*, appeared in 1991. It is likely that other States conducted surveys that were not obtained by this study. Three academic institutions, Harvard University, the University of Chicago, and West Virginia University, worked in conjunction with NIJ and OJJDP to produce reports. Finally, 2 of the 29 reports were cosponsored by private consulting firms.

The extended dispute over the proper responsibility for youth gang problems was paralleled by an extended dispute, discussed in the first chapter of the Report, over the proper term for the groups that were the objects of the surveys. The titles of the tabulated reports cast some light on the terms used by the producers of the reports. Of 32 different titles, 26 contain the word “gang.” Of these, 11 use the term “gang” with no modifying adjective. Eight use the term “street gang” or “criminal street gang,” and seven use the term “youth gang.” Of the seven

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2 Several surveys reported in 1995 or earlier that are not used or cited in this Report are cited in Curry, 1996.
<table>
<thead>
<tr>
<th>Title of Report</th>
<th>Sponsoring Organizations</th>
<th>Year</th>
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<tr>
<td>Violence by Youth Gangs and Youth Groups as a Crime Problem in Major American Cities</td>
<td>U.S. Department of Justice, Office of Justice Programs, National Institute for Juvenile Justice and Delinquency Prevention and Office of Juvenile Justice and Delinquency Prevention, Washington DC; Law Enforcement Assistance Administration, Washington, DC; and Harvard University Law School, Center for Criminal Justice, Cambridge, MA</td>
<td>1975</td>
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<tr>
<td>Crime by Youth Gangs and Groups in the United States</td>
<td>U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, Washington, DC, and Harvard University Law School, Center for Criminal Justice, Cambridge, MA</td>
<td>1982</td>
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<tr>
<td>Police Handling of Youth Gangs</td>
<td>Reports of the National Juvenile Justice Assessment Centers and U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, and National Institute for Juvenile Justice and Delinquency Prevention, Washington, DC</td>
<td>1983</td>
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<tr>
<td>Survey of Youth Gang Problems and Programs in 45 Cities and Sites</td>
<td>U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, Washington, DC, and University of Chicago, School of Social Service Administration, Chicago, IL</td>
<td>1989</td>
</tr>
<tr>
<td>Gangs in Texas Cities: Background, Survey Results, State-Level Policy Options</td>
<td>Research and Policy Management Division, Office of the Attorney General, State of Texas, Austin</td>
<td>1991</td>
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<tr>
<td>New Mexico Street Gangs</td>
<td>Governor’s Organized Crime Prevention Commission, with the State of New Mexico, Department of Public Safety, Special Investigations Division, Santa Fe</td>
<td>1991</td>
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<tr>
<td>National Assessment Survey of Anti-Gang Law Enforcement Information: Report #1</td>
<td>U.S. Department of Justice, Office of Justice Programs, National Institute of Justice, Washington, DC, and West Virginia University, Department of Sociology and Anthropology, Gang Research, Crime and Justice Studies, Morgantown</td>
<td>1992</td>
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<thead>
<tr>
<th>Title of Report</th>
<th>Sponsoring Organizations</th>
<th>Year</th>
</tr>
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<tr>
<td><em>Criminal Street Gangs</em></td>
<td>State of New Jersey, Commission of Investigation, Trenton</td>
<td>1993</td>
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<tr>
<td><em>Street Gang Report Update</em></td>
<td>State of New Mexico, Department of Public Safety, Criminal Information and Analysis Bureau, Special Investigations Division, Santa Fe</td>
<td>1993</td>
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<tr>
<td><em>Gang Activity, 1994: County Wide Gang-Related Statistics</em></td>
<td>Los Angeles County Sheriff’s Department Field Operations, Safe Streets Bureau, Operation Safe Streets, and Participating Los Angeles County Police Agencies</td>
<td>1994</td>
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<tr>
<td><em>Gangs: Public Enemy Number One</em></td>
<td>Chicago Crime Commission, Chicago, IL</td>
<td>1995</td>
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<tr>
<td><em>Criminal Street Gangs of Utah: A 1995 Year End Status Report</em></td>
<td>Utah Division of Investigation, Gang Intelligence Coordinator, Salt Lake City</td>
<td>1995</td>
</tr>
<tr>
<td><em>Study of Youth Gangs: Virginia Survey Results</em></td>
<td>Virginia General Assembly, Virginia Commission on Youth, House Joint Resolution 92</td>
<td>1996</td>
</tr>
<tr>
<td>Title of Report</td>
<td>Sponsoring Organizations</td>
<td>Year</td>
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<tr>
<td>Bloods and Crips: A National Perspective: Interim Report</td>
<td>U.S. Department of Justice, Federal Bureau of Investigation, Organizational Intelligence Unit, Washington, DC</td>
<td>1993</td>
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<tr>
<td>Georgia Youth Gangs</td>
<td>State of Georgia, Bureau of Investigation, Intelligence Unit</td>
<td>1995</td>
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<tr>
<td>Criminal Street Gangs in Florida: A Statewide Assessment</td>
<td>Florida Department of Law Enforcement, Division of Criminal Investigation, Investigative Services Bureau</td>
<td>1995</td>
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<tr>
<td>Overview of Asian Crime in the United States</td>
<td>U.S. Department of the Treasury, Bureau of Alcohol, Tobacco and Firearms, Office of Enforcement, Criminal Enforcement Programs, Intelligence Division, Tactical Intelligence Branch, Washington, DC</td>
<td>1995</td>
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</table>
titles using the term “youth gang,” four appeared before 1990, whereas none of the titles using “street gang” appeared before that date. This reflects, in part, the increasing participation in report production by law enforcement agencies, since “street gang” has been for many years the term favored by these agencies.

**Media Reports**

Of the 3,260 gang-problem localities tabulated in the final chapter of this Report, approximately 20 percent were derived either exclusively or in conjunction with other sources from reports in the media. The term “media” here refers to the widest range of documentary materials issued for public consumption, including daily and weekly printed newspapers, magazines, published books, radio accounts, television accounts, and the very wide variety of online documents available through the World Wide Web and other Internet platforms.

Although media sources make up only one of the seven types of data sources used here, it is unusual for a Report of this type to use the media so extensively. The major reason for using media sources relates to the historical nature of the present study. Survey research-based methods operate within a limited span of time; respondents supply information that is available when they are queried. The 25-year timespan covered by the primary analysis in the present Report, in common with historical research, requires retrievable documents over an extended time. For substantial periods of this study, media reports were the only relevant evidence available.

The gang survey reports cited in the previous section represent the most desirable type of source document, in terms of both quality and coverage. However, as shown in the last section, such reports were issued in only 12 years of the 25, leaving 13 years with no survey-based data on gang localities. Media sources were also used in the 1982 gang survey report. Of the 286 estimated gang-problem localities cited in this Report, only 26 were obtained directly through site visits and onsite interviews; the others were obtained primarily from media sources.

Like all data sources, media sources have weaknesses and strengths. Media reporting of youth gang activity varies in quality. Some reports are detailed and accurate, others incomplete and questionable, with all degrees in between. Whether or not events occurring in a particular gang locality will be reported depends to a greater degree on the perceived newsworthiness of the situation than on any desire for comprehensive coverage.

The steady and ongoing nature of media reporting, with continuity of publication assured by market forces (readers and advertisers) rather than by difficult to obtain and relatively infrequent support through grants or other forms of public funding, is one of its strengths. Another very important advantage of media information is the fact that the originating source of information can be identified and verified quite easily.

In contrast to survey research methods where the identity of the original data provider, the respondent, is usually not revealed, media reports identify the original data provider or providers, specify their role or position, and give the date the information was provided. This makes it possible for any interested person to verify the accuracy of the information by retrieving the original account through records or databases maintained by the publishing entity.

**Examples of Media Reports**

Tables A–4, A–5, and A–6 list the names and positions of persons who provided information on the existence of youth gang problems for 77 of the 3,699 gang-problem localities cited in the final chapter. Each of the three tables covers a different decade—one each for the 1970’s, 1980’s, and 1990’s. The name and position of the information provider and date of information, along with the localities characterized as having gang problems, are listed for 20 information providers for each of the 3 time periods. The 60 tabulated examples do not represent any kind of sample of the universe of gang-problem localities but were chosen to illustrate the variety of positions of the information providers, the range of geographic regions of the localities, and the variety of media sources.

Although the 60 gang locality information providers listed in tables A–4, A–5, and A–6 represent a relatively small percentage of all media information
Table A–4: Media Sources in the 1970’s

<table>
<thead>
<tr>
<th>Name of Information Provider</th>
<th>Position of Information Provider</th>
<th>Locality Designated as Having Youth Gang Problems</th>
<th>Medium and Date of Report</th>
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<tbody>
<tr>
<td>Adams, Howard</td>
<td>Councilman, Member, Anti-Gang Task Force, City Council, Phoenix, AZ</td>
<td>Phoenix, AZ</td>
<td>Arizona Republic 9/15/78</td>
</tr>
<tr>
<td>Appier, R.L.</td>
<td>Lieutenant, Commanding Officer, Gang Activities Section, Police Department, Los Angeles, CA</td>
<td>Los Angeles, CA</td>
<td>New York Times 11/27/72</td>
</tr>
<tr>
<td>Chapa, Rogellio</td>
<td>Director, Mexican-American Neighborhood Civic Association, San Antonio, TX</td>
<td>San Antonio, TX</td>
<td>The Light 6/24/77</td>
</tr>
<tr>
<td>Duffy, T.</td>
<td>Detective, Police Department, Brookline, MA</td>
<td>Brookline, MA</td>
<td>Boston Globe 5/21/79</td>
</tr>
<tr>
<td>Endo, Russell</td>
<td>Professor, Sociology Department, University of San Francisco, San Francisco, CA</td>
<td>San Francisco, CA</td>
<td>Colorado Daily 9/28/77</td>
</tr>
<tr>
<td>Hart, John J.</td>
<td>Lieutenant, Gang Intelligence Unit, Police Department, Chicago, IL</td>
<td>Chicago, IL</td>
<td>New York Times 11/27/72</td>
</tr>
<tr>
<td>Jackson, Thomas</td>
<td>Deputy Prosecutor, Prosecutor’s Office, Indianapolis, IN</td>
<td>Indianapolis, IN</td>
<td>Indianapolis Star 2/5/78</td>
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<td>Keegan, Jack</td>
<td>Detective, Youth Service Division, Police Department, Hartford, CT</td>
<td>Hartford, CT</td>
<td>Hartford Times 3/24/75</td>
</tr>
<tr>
<td>Kilduff, Edward J.</td>
<td>Detective Captain, Police Department, New Britain, CT</td>
<td>New Britain, CT</td>
<td>Hartford Courant 2/17/78</td>
</tr>
<tr>
<td>Kiley, Jeremiah V.</td>
<td>Chief of Police, Police Department, Belmont, MA</td>
<td>Belmont, MA</td>
<td>Boston Globe 3/12/75</td>
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<thead>
<tr>
<th>Name of Information Provider</th>
<th>Position of Information Provider</th>
<th>Locality Designated as Having Youth Gang Problems</th>
<th>Medium and Date of Report</th>
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<tr>
<td>Kurose, Ruth</td>
<td>Youth Counselor, Central Area Motivation Program, Seattle, WA</td>
<td>Seattle, WA</td>
<td>The Seattle Daily Times 1/25/77</td>
</tr>
<tr>
<td>Lincoln, James H.</td>
<td>Executive Judge, Wayne County Juvenile Court, Detroit, MI</td>
<td>Detroit, MI</td>
<td>Detroit News 11/16/75</td>
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<td>Macia, Victor</td>
<td>Lieutenant, Police Department, San Francisco, CA</td>
<td>San Francisco, CA</td>
<td>New York Times 9/21/77</td>
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<tr>
<td>Moran, Thomas</td>
<td>Commander, Fourth District, Police Department, St. Louis, MO</td>
<td>St. Louis, MO</td>
<td>New York Times 9/5/72</td>
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<td>Schoener, Richard</td>
<td>Gang Task Force, Patrol Division, Seattle Police Department, Seattle, WA</td>
<td>Seattle, WA</td>
<td>The Seattle Daily Times 1/23/77</td>
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<td>Serrano, Richard</td>
<td>Acting Chief of Police, South Tucson, AZ</td>
<td>South Tucson, AZ</td>
<td>Tucson Daily Citizen 10/22/75</td>
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<td>Sherrill, Charles</td>
<td>Lieutenant, Special Assignment Unit, Police Department, Detroit, MI</td>
<td>Detroit, MI</td>
<td>Detroit News 11/16/75</td>
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<tr>
<td>Torres, Tom</td>
<td>Patrolman, Community Relations Bureau, Police Department, San Antonio, TX</td>
<td>San Antonio, TX</td>
<td>The Light 6/24/77</td>
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<tr>
<td>Watson, Norman</td>
<td>Sergeant, Sheriff’s Office, San Diego County, CA</td>
<td>Santee, CA</td>
<td>Daily Californian El Cajon 5/8/76</td>
</tr>
<tr>
<td>Name of Information Provider</td>
<td>Position of Information Provider</td>
<td>Locality Designated as Having Youth Gang Problems</td>
<td>Medium and Date of Report</td>
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<tr>
<td>Ashcroft, John</td>
<td>Governor, State of Missouri</td>
<td>St. Louis, MO</td>
<td>CompuServe Executive News Service 12/5/89</td>
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<tr>
<td>Barry, John</td>
<td>Captain, Commander, Third District, Police Department, Cleveland, OH</td>
<td>Cleveland, OH</td>
<td>United Press International 2/16/81</td>
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<td>Culley, William</td>
<td>Chief of Police, Police Department, Ardmore, OK</td>
<td>Ardmore, OK</td>
<td>U.S. News &amp; World Report 6/29/81</td>
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<tr>
<td>Davis, Rodney</td>
<td>Dallas Independent School District, Dallas, TX</td>
<td>Fort Worth, TX</td>
<td>Dallas Times Herald 12/2/82</td>
</tr>
<tr>
<td>Evans, Paul</td>
<td>Chief of Police, Police Department, Boston, MA</td>
<td>Boston, MA</td>
<td>Boston Herald 1/20/86</td>
</tr>
<tr>
<td>Green, Richard</td>
<td>Teenage Gang Task Force, Superintendent, School Department, Minneapolis, MN</td>
<td>Minneapolis, MN</td>
<td>United Press International 10/29/85</td>
</tr>
<tr>
<td>Hackey, George E. Jr.</td>
<td>Gang Officer, County Police, Montgomery County, MD</td>
<td>Gaithersburg, Sandy Spring, and Wheaton, MD</td>
<td>Washington Post 6/22/85</td>
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<tr>
<td>Leid, G.</td>
<td>Detective, Police Department, Chesapeake, VA</td>
<td>Chesapeake, VA</td>
<td>Virginian-Pilot 10/30/85</td>
</tr>
<tr>
<td>Lynch, William</td>
<td>Lieutenant, Superintendent, Community Resources Against Street Hoodlums (C.R.A.S.H.), Police Department, Los Angeles, CA</td>
<td>Cerritos, Carson, Lakewood, Los Angeles, and Orange, CA</td>
<td>United Press International 6/15/82</td>
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<tr>
<th>Name of Information Provider</th>
<th>Position of Information Provider</th>
<th>Locality Designated as Having Youth Gang Problems</th>
<th>Medium and Date of Report</th>
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<tr>
<td>McBride, Wesley</td>
<td>Sergeant, Sheriff’s Department, Los Angeles County, CA</td>
<td>Sante Fe Springs, CA</td>
<td>United Press International 4/20/88</td>
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<tr>
<td>McCormack, Sharon</td>
<td>Director, Youth Gang Task Force, Portland, OR</td>
<td>Portland, OR</td>
<td>Boston Globe 11/3/88</td>
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<tr>
<td>Morris, Charles S.</td>
<td>Sergeant, Commander, Intelligence Unit, Police Department, Hartford, CT</td>
<td>Hartford, CT</td>
<td>Boston Globe 10/15/89</td>
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<tr>
<td>Pitts, Connie</td>
<td>Captain, Police Department, Birmingham, AL</td>
<td>Birmingham, AL</td>
<td>United Press International 11/10/80</td>
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<td>Reinhardt, J.</td>
<td>Human Relations Department, Colorado Springs, CO</td>
<td>Colorado Springs, CO</td>
<td>United Press International 4/14/85</td>
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<tr>
<td>Reynolds, James</td>
<td>Investigation Division, Police Department, Kansas City, MO</td>
<td>Kansas City, MO</td>
<td>United Press International 5/30/85</td>
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<tr>
<td>Scott, Margaret M.</td>
<td>Judge, Dorchester District Court, Boston, MA</td>
<td>Dallas/Fort Worth, TX</td>
<td>Boston Globe 9/6/84</td>
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<td>Turner, Kenneth</td>
<td>Judge, Juvenile Court, Memphis, TN</td>
<td>Memphis, TN</td>
<td>The Commercial Appeal 5/21/86</td>
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<td>Washington, F.S.</td>
<td>Police Department, Savannah, GA</td>
<td>Savannah, GA</td>
<td>Newsweek 2/28/88</td>
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<td>Young, Coleman A.</td>
<td>Mayor, Detroit, MI</td>
<td>Detroit, MI</td>
<td>United Press International 1/16/87</td>
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<tr>
<td>Name of Information Provider</td>
<td>Position of Information Provider</td>
<td>Locality Designated as Having Youth Gang Problems</td>
<td>Medium and Date of Report</td>
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<tr>
<td>Barnes, Paul</td>
<td>Detective, Gang Intelligence Unit, Sheriff’s Department, Fairfax County, VA</td>
<td>Fairfax County, VA</td>
<td>Washington Post 2/19/95</td>
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<tr>
<td>Bartollas, Clem</td>
<td>Professor, University of Northern Iowa, Cedar Falls</td>
<td>Waverly, IA</td>
<td>Northern Iowa Today 5/1/95</td>
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<td>Borden, Fran</td>
<td>Corporal, Police Department, Durham, NC</td>
<td>Durham, NC</td>
<td>Raleigh News Observer 11/4/91</td>
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<td>Bradley, Frank</td>
<td>Sergeant, Gang Officer, Navaho Police Department, Window Rock, AZ</td>
<td>Window Rock, AZ</td>
<td>Associated Press 4/24/95</td>
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<tr>
<td>Carreras, Wilson</td>
<td>Minister, Former Gang Member, Toppenish, WA</td>
<td>Toppenish, WA</td>
<td>Associated Press 4/7/95</td>
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<tr>
<td>Carrol, William J.</td>
<td>District Director, United States Immigration and Naturalization Service, Washington, DC</td>
<td>Washington, DC</td>
<td>Washington Post 2/19/95</td>
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<tr>
<td>Colazzo, R.</td>
<td>Detective, Sheriff’s Department, Broward County, FL</td>
<td>Coral Springs, FL</td>
<td>United Press International 8/15/91</td>
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<tr>
<td>DeGroot, Mary</td>
<td>Councilwoman, City Council, Denver, CO</td>
<td>Denver, CO</td>
<td>Associated Press 6/23/95</td>
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<td>Gaunt, Derek</td>
<td>Detective, Gang Officer, Police Department, Alexandria, VA</td>
<td>Langleys Park, MD; Alexandria, Annandale, and Arlington, VA</td>
<td>Washington Post 5/26/95</td>
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<tr>
<td>Maloney, Andrew</td>
<td>United States Attorney, Eastern District of New York State</td>
<td>Queens County, NY</td>
<td>United Press International 5/17/91</td>
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<tr>
<th>Name of Information Provider</th>
<th>Position of Information Provider</th>
<th>Locality Designated as Having Youth Gang Problems</th>
<th>Medium and Date of Report</th>
</tr>
</thead>
<tbody>
<tr>
<td>Maloney, Andrew</td>
<td>United States Attorney’s Office, Jersey City, NJ</td>
<td>Jersey City, NJ</td>
<td>United Press International 11/21/91</td>
</tr>
<tr>
<td>McBride, Wesley</td>
<td>Sergeant, Los Angeles County Sheriff’s Department, Los Angeles County, CA</td>
<td>Lexington, KY; Reno, NV; Salt Lake City, UT; Shreveport, LA; Sterling, IL; Tyler, TX</td>
<td>Boston Globe 3/26/90</td>
</tr>
<tr>
<td>McIntosh, David</td>
<td>Congressman, State of Indiana, United States House of Representatives, Washington, DC</td>
<td>Richmond, IN</td>
<td>Associated Press 7/8/95</td>
</tr>
<tr>
<td>Pratt, Bruce</td>
<td>Chief of Police, Police Department, St. Johnsbury, VT</td>
<td>St. Johnsbury, VT</td>
<td>Boston Globe 5/8/97</td>
</tr>
<tr>
<td>Rawson, Doug</td>
<td>Director, Court Services, Rankin County, MS</td>
<td>Rankin County, MS</td>
<td>Boston Herald 2/9/94</td>
</tr>
<tr>
<td>Reque, Paul</td>
<td>Chief of Police, Police Department, Grande Chute, WI</td>
<td>Appleton, WI</td>
<td>United Press International 5/20/95</td>
</tr>
<tr>
<td>Robinson, Dale</td>
<td>Deputy Police Chief, Police Department, Manchester, NH</td>
<td>Manchester, NH</td>
<td>Associated Press 9/23/94</td>
</tr>
<tr>
<td>Skinner, James</td>
<td>Chief of Police, Police Department, Omaha, NE</td>
<td>Des Moines, IA; Texarkana, TX; Wichita, KS</td>
<td>Boston Globe 3/26/90</td>
</tr>
<tr>
<td>Solan, Mike</td>
<td>Lieutenant, Police Department, Hammond, IN</td>
<td>Hammond, IN</td>
<td>Chicago Tribune 12/25/91</td>
</tr>
<tr>
<td>Weisner, Andrew</td>
<td>Lieutenant, Police Department, Allentown, PA</td>
<td>Erie, PA; Nashville, TN; Sioux Falls, SD; York, PA</td>
<td>U.S. Journal of Drugs &amp; Alcohol 9/1/91</td>
</tr>
</tbody>
</table>
providers, their agency affiliations, reporting locali-
ties, and publication sources are fairly representative
of the wide variety of agency personnel, localities,
and publications in the larger set of media sources.
The three tables list 77 different gang localities in 34
States and the District of Columbia. The 60 infor-
mation providers were affiliated with seven types of
agencies—police departments, sheriff’s departments,
governmental agencies (Federal, State, and city),
prosecutor’s offices (Federal, State, county, and
city), judicial agencies (county, city, and district),
public schools, and private service agencies. The
media sources include 26 different publications—
19 daily newspapers, 4 magazines or journals, 2 wire
services, and 1 online news service.

Sources of Media Reports

The following sections describe five types of media
sources: national newsclipping service, online infor-
mation retrieval, local newspapers, media articles
and features, and media-initiated sources. The use
of these types varied during the three phases of the
study, depending on available resources and devel-
opments in computer-based data retrieval.

National newsclipping service. During phase 1 of
the study, information on gang localities was re-
ceived from Burelle’s, a national newsclipping ser-
vice whose staff receive and review all daily, weekly,
and Sunday newspapers in the United States and an
additional 4,000 specialized publications. The ser-
vice was directed to clip all stories in which youth
gangs or street gangs were mentioned, all stories
involving illegal activities by three or more juveniles
or youth, and all stories about programs or policies
dealing with the prevention or control of youth gang
or street gang problems. Clippings arrived weekly
for 3.5 years—approximately 150 stories per month,
totaling about 3,600 stories, which were filed by
locality. Although some stories citing youth gangs
during the 3.5 years were undoubtedly missed, ex-
amining all the newspapers in the country on a daily
basis made it most unlikely that any locality expe-
rriencing gang problems would escape attention.

Online information retrieval. The advent and
availability of desktop microcomputers with commu-
nication capabilities in the late 1970’s provided a
major new vehicle for obtaining news accounts of
youth gang activities and gang-problem localities.
The first major widely available online service
(called time-sharing at the time) was The Source, a
service that pioneered procedures later followed by
other online services. Media stories transmitted to
the online service could be searched by procedures
that located all news accounts containing selected
words or phrases. This made it possible to obtain
nationwide news reports without using newspapers
or clipping services. The Source online service pro-
vided two search and retrieve methods. The first, a
“menu-driven” system, made it possible to access
about 10 national daily newspapers—the Los Angeles
Times, Minneapolis Star, New York Times, San Francisco
Chronicle, Washington Post, and others. Starting in
1980, electronic editions of these papers were ac-
cessed each day and relevant stories selected for
hard-copy printouts. Associated Press wire-service
stories were processed the same way.

The second system used a keyword search method
to select all relevant stories from the total output of
United Press International (UPI), which carried
about 1,000 to 1,500 stories a day from all parts of
the country. When these stories were transmitted to
subscribing newspapers, they were also transmitted
to online service providers for direct access by any
online computer. All UPI stories were searched for
keywords. Two or more selector terms were permit-
ted. For example, entering the word “gang” returned
all stories containing this term; entering “Chicago
and gang” returned all stories with both terms. The
term “gang,” entered on a daily basis, returned about
5 to 15 gang-related stories per day. Some of these
involved adult, motorcycle, terrorist, prison, or other
types of gangs in addition to youth gangs. The terms
“juvenile,” “teenager,” “group,” “youth,” “murder,”
“robbery,” “crime,” and “delinquency” were also
entered on a regular basis, alone or in combination.

A rapid scan feature made it possible to select ab-
stracted stories for a full-text readout, and an op-
tional print command provided hard-copy printouts.
These printouts were filed and analyzed. Computer-
ized news retrieval, while considerably less compre-
hensive than the national clipping service, made it
possible to continue accessing nationwide press cov-
erage of youth gangs on a reduced level after termi-
nation of the clipping service.
During subsequent periods, other online services became available. Searches were conducted using three of these: CompuServe, the Dow-Jones News Service, and America Online. The Source was later bought and absorbed by CompuServe, which in turn was bought by America Online. CompuServe, however, maintained independent operations.

These online service providers made it possible to use media sources without subscribing to clipping services. However, the capacity to obtain national-level gang-related media data on youth gangs was enormously enhanced by the advent of the Internet, first accessed in 1994, and the subsequent development and expansion of the World Wide Web, a special feature of the Internet.

The enhanced availability of the Internet coincided roughly with the major upsurge in gang problems in the late 1980’s. The Web became a repository not only for electronic media news stories but also for an enormous variety of documents of all kinds, including many relevant to gangs. Using the Alta Vista digital search engine, entering the term “gang” in the late 1990’s returned more than 64,000 documents; “street gang” returned 3,600; “youth gang,” 1,300; “gang unit,” 650; and “juvenile gang,” 270. A major advantage of this type of search compared with the earlier electronic press searches was the absence of short-term database purges; Alta Vista retained gang-relevant stories for up to 5 years prior to the search date.

Gang-involved groups, associations, and organizations of many kinds set up and maintained Web sites. Hundreds of police and sheriff’s departments developed their own Web pages, which generally included information on whether there was a gang officer, unit, or squad in the department, and some included activity reviews that provided details on gang problems. State and regional law enforcement associations developed Web sites detailing their activities, which often involved youth gangs. Gang task forces at State and local levels also set up Web sites detailing their activities. Many city and town councils published the minutes of council meetings on the Internet, some of which included discussions of youth gang problems and efforts to cope with them.

Towns and villages also developed Web sites; these were particularly valuable for the purpose of locating gang problems because many were too small to receive regular attention from major magazines and dailies such as Newsweek, the New York Times, and the Washington Post. Two of the statewide youth gang survey reports listed in table A–2 were found through Web searches. Even gang members developed their own Web sites and provided forums for discussing gang-related issues. Web searches were of particular value in keeping current with the post-1995 gang localities tabulated in the final chapter.

**Local newspapers.** During the site visit period of phase 1, local newspapers were used extensively to obtain background information on gang-problem localities and to obtain current information during the course of the visits. In addition to the local newspapers, the Boston Globe and the New York Times were reviewed on a daily basis during all three phases. The clipping service was terminated in 1978, and the first online retrieval service became available in 1980, leaving a 2-year gap. During this period, some limited national coverage was available from periodicals and local newspapers. An “out of town” newsstand in Cambridge, MA, provided hundreds of newspapers and magazines from around the Nation. Publications with stories on gang localities were purchased, clipped, and filed.

**Media articles and features.** In addition to news stories, a fair number of reports on gang-problem localities appeared in both the print and electronic media during the course of the study. Some of these were quite detailed, taking the form of multipart series prepared by a group of reporters, in some cases reporting from different cities. Features and articles of this kind appeared in Life, the New York Times, Newsday, Newsweek, Time, U.S. News & World Report, and elsewhere.

Reports on gang localities also appeared as programs in the electronic media. This type of program appeared on all the major television networks—generally focusing on gang problems in particular cities. Local radio and television stations also ran programs on local gangs. Like some of the print media articles, some of these programs represented
collaborative efforts by numerous reporters, editors, writers, and producers. Notes were made on as many of these programs as possible. In some cases, producers provided the contents of the programs through transcripts or videocassettes.

**Media-initiated sources.** During phase 1, the author participated periodically in the preparation and production of media pieces on gangs and gang-problem localities. Largely because of extensive publicity accompanying the publication of the 1995 *National Youth Gang Survey* Summary, writers, reporters, and producers initiated contacts with the author in connection with stories, articles, features, and programs dealing with gangs, and these contacts developed useful information.

Sometimes interest in an upsurge of gang activity or new developments in youth gang crime (e.g., media concern with “wolfpacks” in the late 1970’s) provided the impetus for requests by reporters for background information. A frequent by-product of these contacts was information not obtained through other sources. Participation by the author in radio and television programs also provided information. A common format for such programs was a panel discussion featuring a group of informed people. Most of these programs included gang members along with specialists such as police department gang-squad personnel, youth service workers, and legislators.

**Databases**

Computerized database programs became widely available during phase 3 of the 25-year data collection period. The capabilities of these programs were ideally suited to the task of recording and analyzing gang-problem localities and related information. Many of the reports listed in tables A–2 and A–3 were based on information recorded in computerized databases, but the printed reports resulting from those databases, rather than the databases themselves, provided the gang city information reported here. In some instances, however, the original databases were available to the National Youth Gang Center. These will be discussed following a description of the master database used in the present Report.

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**National Youth Gang Database**

A database configured for recording gang-problem localities and related information was created in 1990, using Ashton Tate’s dBASE II database program. The original youth gang record included 14 fields, as follows: location (city, county), city population, State, date of information, time period of information, type of record (report, incident), gang problems reported (definite, probable, possible), number of gangs reported, number of gang members reported, number of homicides reported, race/national background/gender, source of data, and “detail,” a text field for recording additional details. This database was exported to an upgrade, dBASE IV, in 1992 and finally to Microsoft’s Access database, through several upgrades to version 2.0.

Subsequent versions of the database were modified to fit a variety of purposes, including one designed specifically to generate lists of localities for the mailing lists of the 1995 *National Youth Gang Survey* (National Youth Gang Center, 1997). Another version focused on longitudinal analysis and expanded the gangs present city population and county population fields to allow separate entries for each of the three decades. Examples of one version of the database record containing 22 fields are displayed in the next section. The total number of fields in later versions of the database was about 35, and the number of records about 9,900. About 4,900 of these were records of cities, towns, and villages, and the rest were records of counties. The cumulative total of gang city records shown in the second chapter is 1,487, about 3,400 records fewer than the total number of city records. This latter group of city records includes two categories. The first consists of about 1,700 records, imported from other databases, of cities that did not report gang problems. The remaining 1,700 records are additional records for the specific gang-problem cities enumerated in table 1. Evidently, many gang cities in the database had more than one record; in fact, some had five or more. The above figures show that the average gang city had slightly more than two records each. For larger cities, the average number of records per city was considerably higher. For example, gang cities with populations of more than 100,000 had about 3.5 records per city.
Each additional record for the same city contained items of information different from those included in the original city record. These multiple records served two major purposes: recording changes over time in numbers of gangs, city size, and other items, and strengthening or weakening the validity of recorded data by using multiple information sources.

For example, Fort Worth, TX, had separate records for 1983, 1984, 1987, 1988, and 1991 to record the number of gangs reported for each of these years—13, 32, 87, 67, and 175, respectively. Multiple sources for the same locality were used for Anaheim, CA, where gang problems were reported for 1975 (Miller, 1975); for 1988 (Spergel et al., 1990); 1989 and 1990 (Fox, 1994); and 1995 (Curry, Ball, and Decker, 1995). Similarly, in Garden Grove, CA, gang problems were reported for 1975 (Miller, 1975); 1981 (M. Davis, Garden Grove Police Department); 1982 (J. Nunez, San Jose Police Department); 1988 (Spergel et al., 1990); 1989 and 1990 (Fox, 1994); and 1995 (Curry, Ball, and Decker, 1995).

Using multiple sources to report the same item of data serves a function similar to that of the triangulation method discussed in the first chapter of this Report. Given the likelihood of differences between respondents, the use of multiple sources representing different agencies and interests increases confidence in the validity of collected information and reduces the risk of obtaining inaccurate information, which can occur when relying on a single source or respondent.

No matter how many records were available for a single locality, each was coded as a new gang locality only once, as defined in the first chapter, and was so tabulated in all relevant tables. Unlike locality counts in some studies (e.g., Miller, 1982; Klein, 1995), the frequency tabulations in the present Report include no estimates; each citation of a gang-problem locality is documented by one or more specific source citations. This feature explains a discrepancy between the figure of 286 given for the number of gang-problem cities in the 1970’s in Miller (1982, table 4.3) and the figure of 201 appearing in tables 2 and 3 in the present Report. The difference of 75 between the earlier and later figures results from estimates for the 1970’s in the “U.S. Cities Under 100,000” category (Miller, 1982).

Partial data were available for eight States, and estimated undercount percentages were applied to these figures. The States and estimated number of gang-problem cities were as follows: Connecticut, 4; Florida, 3; Illinois, 14; Massachusetts, 24; Michigan, 3; New Jersey, 4; New York, 12; and Pennsylvania, 11. Undercount percentages were based on the assumption that additional numbers of uncounted gang-problem localities would be present in areas adjacent to the major gang cities of the 1970’s—New York, Boston, Chicago, Philadelphia, and others. It should be noted here that survey data obtained in the 1990’s by the National Youth Gang Center indicated the existence of 270 gang cities in the 1970’s—only about 6 percent fewer than the 286 cited by Miller (1982).

To provide illustrations of the onscreen appearance of the gang-problem locality records, pages A–19 to A–24 display several examples of one version of the data record including information from the 1970’s, 1980’s, and 1990’s. Table A–7 provides explanations of the field abbreviations.

**Incorporated Datasets**

Gang locality listings from three databases were imported directly into the dataset used for this Report. The first of these, provided by G. David Curry, was compiled in connection with his 1992 and 1994 national gang surveys conducted under the auspices of NIJ and the University of West Virginia. The second dataset, provided by Cheryl L. Maxson, was produced by Maxson and Malcolm Klein in connection with a 1992 national survey of youth gang migration, conducted under the auspices of NIJ and the University of Southern California, Social Science Institute. The third dataset was based on a subset of the *Uniform Crime Reports Supplementary Homicide Reports: 1976–1992*, prepared by Eugene Pond of the National Youth Gang Center in 1995. Any locality reporting juvenile or gang-related homicides to the FBI was assumed to have

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5 More details on Curry’s surveys are included in table A–2, pages A–3 to A–4; in Curry et al., 1992; and in Curry, Ball, and Decker, 1995.

4 See Maxson, 1996.

5 See Fox, 1994.
Table A–7: Explanation of Locality Record Field Abbreviations

<table>
<thead>
<tr>
<th>Abbreviation or Symbol</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>SRC</td>
<td>Original source of information.</td>
</tr>
<tr>
<td>RPT</td>
<td>Medium reporting and/or describing source; reporter’s name, if given.</td>
</tr>
<tr>
<td>INFODATE</td>
<td>Date information was reported.</td>
</tr>
<tr>
<td>TIMPER</td>
<td>Year or years during which gang problems were reported to be present in the designated locality.</td>
</tr>
<tr>
<td>GPCTV</td>
<td>Status of gang problem in city, town, or village.</td>
</tr>
<tr>
<td>Y</td>
<td>Gang problem reported.</td>
</tr>
<tr>
<td>1</td>
<td>First known report for this locality.</td>
</tr>
<tr>
<td>N, N, N</td>
<td>Decades for which gang problems were reported (e.g., 789, all three decades; 009, 1990’s only; 089, 1980’s and 1990’s only).</td>
</tr>
<tr>
<td>GP70, 80, 90</td>
<td>Y, 1 = same as for GPCTV.</td>
</tr>
<tr>
<td>GPCO</td>
<td>Status of gang problem in county codes; same as GPCTV.</td>
</tr>
<tr>
<td>RNBG</td>
<td>Race, national background, gender of cited gang members. Codes: M=Male; F=Female; A=Asian American; B=African American; H=Hispanic American; I=Indigenous/Native American; W=non-Hispanic European American.</td>
</tr>
<tr>
<td>GNGNAME</td>
<td>Gang name or selected names of cited gangs.</td>
</tr>
<tr>
<td>NGANGS</td>
<td>Number of gangs cited by source or sources.</td>
</tr>
<tr>
<td>NGMS</td>
<td>Number of gang members cited by source or sources.</td>
</tr>
<tr>
<td>NKIL</td>
<td>Number of gang or gang member homicides cited by source or sources.</td>
</tr>
<tr>
<td>ID</td>
<td>Unique identification number of record.</td>
</tr>
<tr>
<td>DTL</td>
<td>“Detail” text box abstracts additional relevant details from the report constituting the basis of the record, including, in many cases, evidence adduced to confirm the existence of gang problems.</td>
</tr>
</tbody>
</table>

experienced gang problems.\(^5\) Almost 40 percent of the 2,193 gang-problem localities cited in the second chapter were obtained from these three datasets.

**Interviews**

Interviews were conducted during phases 1 and 3 of the study to gather information on gangs and gang localities. Most of the interviews took place during the site visit portion of phase 1. Interviews were of two types: face-to-face and telephone. A total of 131 face-to-face interviews were conducted in 26 localities with staff members of 173 different agencies. Many of these were group interviews—for example, all or most staff members of a probation department would take part in an interview. A total of 458 individuals participated in interview sessions. Three kinds of telephone interviews were also conducted during phase 1, including interviews with sitesurveyed locality personnel prior to the site visits,
with site-surveyed locality personnel subsequent to the visits, and with individuals familiar with the local gang situation in approximately 50 localities that were not visited.

Most of the site-visited localities that did not report gang problems at the time of the visit were asked in a final followup survey whether such problems had emerged at a later time. Phone calls to the 50 localities not visited were made primarily to obtain information on the presence or absence of youth gang problems. All California cities with populations of 100,000 or more and a number of California counties (e.g., Los Angeles, Orange, San Bernardino, and Ventura) were included. These calls sought to confirm or discount media reports of local gang problems. Additional information on the specific details of the site visit interviews is contained in Miller (1982, appendix E).

Most of the phone interviews during phase 3 were also conducted to check on media reports of gang problems; others were made to cities whose size suggested the presence of gang problems, but where no evidence of such problems was available. A series of calls were made to Sergeant Wesley McBride of the Los Angeles Sheriff’s Department, primarily to determine the status of California localities that had reported gang problems during phase 1, but for which no evidence of later problems was available.

Conferences
During phases 2 and 3, the author attended several conferences where gang-problem localities were discussed. Names of previously unknown gang-problem localities were obtained either directly from presenters familiar with the localities at issue or from conference participants who knew of the existence of youth gang survey reports. Reports not already on hand were obtained by subsequent requests to the issuing agencies.

Routine Police Reports
Every stage of the criminal justice processing system generates data on offenses and offenders, from initial reports of violations through release from parole. Extensive attrition of offense information occurs as one proceeds from earlier to later stages; information recorded during the final stages of the process includes only a very small proportion of the offenses dealt with during the earliest stages.

One body of information collected during the earliest stages of the process records the enormous number of acts and events reported to or by local police in the course of their daily activities. Recorded incidents have two major sources: citizen complaints (generally received by phone and relayed by radio to patrol officers) and incidents observed directly by police in the course of patrol. Records of these incidents take various forms, including handwritten records by individual policemen, logs kept by the department, and computerized incident listings, often coded by locality, type of incident, and other characteristics. In some communities, police log information regularly appears in local newspapers.

These reports can be of value in identifying localities with youth gang problems. In many communities, a very substantial proportion of all incidents handled by the police involve groups of youth, some of which are designated as gangs. During phase 1, routine police reports for selected periods were obtained for all of the site-surveyed localities and also for about 250 other U.S. localities both during and preceding phase 1. Monitoring local police reports continued during phases 2 and 3.
Gang-Problem Locality Record

Gang Problem City: Detroit  
City Population (thousands): 1,355  
State: MI

Gang Problem County: Wayne  
County Population (thousands): 2,667

SRC: Lieutenant Charles Sherrill, Special Assignment Unit, Detroit Police Department

RPT: Detroit News, Gerald Storch

1. INFODATE: 11/16/75  
TIMEPER: 1973–1975

GPCTV: Y1789  
GP70: Y1  
GP80:  
GP90:  
GPCO: Y1789

RNBG: BM BF  
GNGNAME: Chains, Black Killers, Sheridan Strippers, Black Aces

NGNGS:  
NGMS: 1,000  
NKIL:  

TYPERE: R  
ID: 11,161  
AGENCY: Police Department

DTL:
The Detroit News published a three-part series on juvenile/street gangs in Detroit, MI. The article includes statements by James H. Lincoln, Executive Judge, Wayne County Juvenile Court; Lieutenant Charles Sherrill, Commanding Officer, 16-member Special Assignment Unit, Detroit Police Department; police Sergeants Jim Younger and Wilbert Johnson; and Paul Hubbard, Director of New Detroit Community Relations Service, which has 60 workers in a street worker program. The Police Department definition of Street Gang: “a group of youngsters who have some structure, some continuity, some territory, some violent activity, and at least some degree of identity, reflected in a nickname and sometimes a kind of uniform.” The article cites 19 gangs currently operating in Detroit, with about 1,000 members. The major gang antagonists in 1973 were the Bishops and Chains. The Bishops are now reported to be inactive.
Gang-Problem Locality Record

Gang Problem City: Waltham
City Population (thousands): 56.9
State: MA

Gang Problem County: Middlesex
County Population (thousands): 1,397

SRC: Sergeant William Lavash, Waltham Police Department

RPT: Boston Globe, American Broadcasting Company Television News Report

INFODATE: 11/24/79
TIMEPER: 

GPCTV: Y1 709
GP70: Y1
GP80: 
GP90: 
GPCO: Y1

RNBG: HM
GNGNAME: 

NGNGS: 2
NGMS: 43
NKIL: 

TYPEREC: 1
ID: 781
AGENCY: Police Department

DTL: Sergeant Lavash reports "trouble between two rival gangs from two sections of the city, the most serious incidence of gang violence in Waltham in recent memory." Boston Globe headline: "Rival Gangs Stir Three Days of Violence in Waltham Streets." The story reports 2 police injured, 43 arrests, and a series of gang fights between rival Hispanic gangs.
# Gang-Problem Locality Record

<table>
<thead>
<tr>
<th>Gang Problem City</th>
<th>Birmingham</th>
<th>City Population (thousands)</th>
<th>268.8</th>
<th>State</th>
<th>AL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gang Problem County</td>
<td>Jefferson</td>
<td>County Population (thousands)</td>
<td>671</td>
<td></td>
<td></td>
</tr>
<tr>
<td>SRC:</td>
<td>Birmingham Police Department</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>GPCTV:</td>
<td>Y1 789</td>
<td>GP70:</td>
<td>Y1</td>
<td>GP80:</td>
<td>Y1</td>
</tr>
<tr>
<td>RNBG:</td>
<td></td>
<td>GNGNAME:</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>NGNGS:</td>
<td></td>
<td>NGMS:</td>
<td></td>
<td>NKIL:</td>
<td></td>
</tr>
<tr>
<td>TYPEREC:</td>
<td>RS</td>
<td>ID: 1,491</td>
<td></td>
<td>AGENCY:</td>
<td>Police Department</td>
</tr>
</tbody>
</table>

**DTL:**

The Supplementary Homicide Reports of the Federal Bureau of Investigation’s *Uniform Crime Reports* reveal one juvenile/youth gang homicide in Birmingham, AL, in November of 1980. This homicide was also reported by the United Press International Newswire on 11/10/80. The UPI story reports the existence of six black male street gangs in Birmingham. If there were six gangs in 1980, there must have been gangs in the city in 1979, and probably earlier.
Gang-Problem Locality Record

Gang Problem City: Lowell  
City Population (thousands): 100.2  
State: MA

Gang Problem County: Middlesex  
County Population (thousands): 672

SRC: Middlesex County District Attorney Thomas Reilly, Lowell Sergeant Brendan Durkin

RPT: *Boston Globe*, Dorsey; *Boston Herald*, Hayward

INFODATE: 08/13/94  

GPCTV: Y1 089  
GP70:  
GP80:  
GP90:  
GPCO: Y1 789

RNBG: AM AF  
GNGNAME: Tiny Rascals Gang (TRG)

NGNGS:  
NGMS: 200  
NKIL: 1

TYPEREC: IR  
ID: 831  
AGENCY: Police Department

DTL:

Middlesex County District Attorney Thomas Reilly announces the formation of a new antigang unit in Lowell, MA; a seven-person team composed of one Police Department sergeant, three patrol officers, two Massachusetts State troopers, and one Assistant District Attorney. The unit will work with the Middlesex County “Community-Based Justice” program. The Lowell police estimate that there have been two dozen gang-related shootings and machete attacks this year, and report an estimated 15 youth gangs with 200 members. The police claim that the gangs are Southeast Asian gangs, plus gangs “from every ethnic group and some that cross ethnic lines.” The account notes that there are no Asians in the gang unit.

The police state that the last serious gang problem in Lowell was in 1991, also involving Southeast Asian gangs “with connections to California gangs” (1/4/95). Three Asian females, identified as “associated” with the Tiny Rascals gangs (an Asian gang found throughout New England) were “kidnapped” from Lowell by members of a Fall River, MA, Cambodian gang, and driven to Fall River (see Fall River record for this date).
### Gang-Problem Locality Record

<table>
<thead>
<tr>
<th>Gang Problem City</th>
<th>Palo Alto</th>
<th>City Population</th>
<th>55.9</th>
<th>State</th>
<th>CA</th>
</tr>
</thead>
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<th>Gang Problem County</th>
<th>Santa Clara</th>
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**SRC:** Lynne Johnson, Assistant Chief of Police, Palo Alto Police Department

**RPT:** Internet Distribution Services, Elizabeth Darling

**INFODATE:** 02/03/95  
**TIMEPER:** 1994–1995

**GPCTV:** Y1009  
**GP70:**  
**GP80:**  
**GP90:** Y1  
**GPCO:** Y1089

**RNBG:** BM WM?  
**GNGNAME:** “A Street” (Addison Avenue), “V Street” (Ventura neighborhood)

**NGNGS:** 2  
**NGMS:** 1,000  
**NKIL:**  

**TYPERECC:** IR  
**ID:** 10,049  
**AGENCY:** Police Department

**DTL:**

"Gang Activity Flares Up Again" is the headline of an Internet Distribution Services Report. There was a rash of gang incidents in the spring of 1994, but gang activity has been quiet until the present (February 1995), when gang violence incidents began to recur. A gang violence task force, named the “Positive Alternatives for Youth Committee,” has been formed. The chairperson of the task force is Assistant Police Chief Lynne Johnson. The committee has had three meetings devoted primarily to gathering information, and is now working on a set of recommendations for dealing with the current upsurge in gang activity.
Gang-Problem Locality Record

Gang Problem City  Window Rock  City Population  3.3  State  AZ

Gang Problem County  Apache  County Population  61.1

SRC:  Sergeant Frank Bradley, gang officer, and Captain Francis Bradley, Navajo Police

RPT:  Associated Press, Marla Dial, AP writer

INFODEATE:  04/24/95  TIMEPER:  1994–1995

GPCTV:  Y1 009  GP70:  □□□  GP80:  □□  GP90:  Y1  GPCO:  Y1 009

RNBG:  IM  GNGNAME:  Insane Young Cobra Nation, Dragons

NGNGS:  2  NGMS:  □□□□  NKIL:  6

TYPEREC:  R  ID:  936  AGENCY:  Police Department

DTL:

An earlier feature by Marla Dial (April 18, 1995) on suffocation deaths among Navajos includes the statement "The Navajo are also fighting street gangs, blamed for an increase in violence and graffiti in Window Rock and other reservations towns." The April 24 account by Dial focuses on gangs. She describes numerous indications of real gangs, including names, drive-bys, retaliatory killings, forced recruitment, and gang graffiti. The Navajo police suspect that six killings in Window Rock in 1994 were gang related. The Insane Young Cobra Nation is engaged in an ongoing feud with the Dragons in nearby Fort Apache. Two police officers are assigned full-time to gang crime, both in Window Rock. The Window Rock reservation, with a population of 160,000, has seven police districts; Captain Bradley wants gang officers in all seven. He claims that gangs have spread to Navajo communities in New Mexico and Utah in addition to Arizona.
Appendix B: Using the Decade as a Time Unit

Under ideal circumstances, a sound longitudinal analysis of gang-problem localities would use units of 1 year, or possibly even 1 month, to record and analyze changes in prevalence trends. Unfortunately for the purposes of precise analysis, the use of smaller time units was not possible in the present study because the nature of the base data makes it difficult or impossible to ascertain the exact day, month, or year when youth gang problems emerged or reemerged in a given locality.

As a consequence, this study uses the decade as its major time unit and calculates incidence and trend data on a 10-year basis instead of using smaller time units. Three decades are used—the 1970's (1970 through 1979), the 1980's (1980 through 1989), and the 1990's (1990 through 1995). As noted in the second chapter, the first known citation of gang problems in a given locality (a “new” gang locality) is assigned to the decade during which it is reported, whatever the day, month, and year of that reporting.

Thus, a locality that first reported gang problems in June 1980 and one that first reported gang problems in June 1989 are both tabulated as new gang localities in the 1980's.

One problem in using the decade as a time unit—a problem shared with many other studies—is that the major Federal census is conducted only once every 10 years. This means, for example, that a study that uses population data and is conducted near the end of the decade will face a high likelihood of encountering outdated figures. In the United States, a city with a given population in census year 1990 will almost certainly show a smaller or larger population in census year 2000. The Bureau of the Census conducts smaller scale intradecade surveys for some data, and the use of these and/or extrapolations based on earlier data is feasible in some instances. Such use was not feasible in the present case, and this study assigns to each decade the population figures published near the beginning of that decade.
The present Report is part of a general research program conducted by the National Youth Gang Center (NYGC) for the U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, to strengthen the information base on youth gang crime as a national problem. The present Report was being prepared during the time that NYGC was carrying out its first national survey.\(^1\) The two studies are related in several respects. Data in the dataset for this Report were used in the preparation of the 1995 survey in connection with two tasks—the selection of respondent localities and the design of the survey schedule. As noted earlier, the database includes both localities that did not report gang problems and those that did. These two types of localities were treated separately in selecting survey localities and constructing the survey schedule.

The 1995 survey schedule solicited information with respect to the following 10 data categories:

- Existence of gang problems in the 1970’s.
- Existence of gang problems in the 1980’s.
- Number of active youth gangs.
- Number of youth gang members.
- Number of gang homicides.
- Presence of specialized gang units or officers.
- Evaluation of gang problems as worsening or improving.
- Prediction of gang developments in the near future.

The data presented here directly overlap the survey schedule on only two items—existence of gang problems in the 1970’s and in the 1980’s. The schedule divides the 1990’s into two periods—1990 to 1994, and 1995 as a separate year. This Report does not present separate information for 1995, since, as noted earlier, its use of the decade as its major time unit merges data for the 5-year period. Thus, direct comparison of the two studies with respect to the presence of gang problems in the year 1995 is not possible. Comparisons for the 1970’s and 1980’s, however, are possible.

\(^1\) See National Youth Gang Center, 1997.

Alabama
Alabaster
Alexander City
Anniston
Atalla
Athens
Auburn
Bessemer
Birmingham
Bridgeport
Chickasaw
Columbiana
Daphne
Decatur
Dothan
Elba
Enterprise
Evergreen
Fairhope
Florence
Foley
Gadsden
Georgiana
Hoover
Huntsville
Lafayette
Leeds
Mobile
Monroeville
Montgomery
Opelika
Orange Beach
Pelham
Pell City
Phenix City
Prattville
Saraland
Selma
Talladega
Troy
Trussville
Tuscaloosa
Tuskegee
Union Springs

Alaska
Anchorage
Dillingham
Fairbanks
Juneau
Ketchikan
Kodiak
Kotzebue
Palmer
Seward

Arizona
Apache Junction
Avondale
Buckeye
Bullhead City
Casa Grande
Chandler
Chinle
Douglas
El Mirage
Eloy
Flagstaff
Fort Defiance
Gila River
Gilbert
Glendale
Hayden
Holbrook
Kingman
Kykotsmon
Lake Havasu City
Marana
Mesa
Nogales
Oro Valley
Paradise Valley
Payson
Peoria
Phoenix
Pinetop-Lakeside
Polacca
Prescott
Prescott Valley
Sedona
Safford
Salt River
San Luis
Scottsdale
Sells
Shangopovi
Show Low
Sierra Vista
Somerton
South Tucson
Tempe
Thatcher
Tombstone
Tucson
Window Rock
Winslow
Youngtown
Yuma

Arkansas
Benton
Conway
Fayetteville
Forrest City
Fort Smith
Hamburg
Holly Grove
Hope
Hot Springs
Jacksonville
Jonesboro
Little Rock
Marion
Newport
North Little Rock
Paragould
Pine Bluff
Prairie Grove
Rogers
Russellville
Searcy
Sherwood
Siloam Springs
Springdale
Star City
Stuttgart
Texarkana
West Helena
West Memphis
Wynne

1 In a few instances, the number of cities tabulated in a table does not correspond exactly to the number of cities listed in appendix D because of changes in the number of localities reported subsequent to the completion of the final analyses.
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\(^2\) The initials "CDP" stand for "Census-Designated Place"—a named locality whose boundaries have been defined by the U.S. Bureau of the Census for census purposes, including population enumeration. More details may be found in Census publication 1990 CP-1-1, 1990 Census of Population, General Population Characteristics, United States, U.S. Department of Commerce, Economics and Statistics Administration, Bureau of the Census.
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Los Banos
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Martinez
Marysville
Maywood
Mecca CDP
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Mendota
Menlo Park
Merced
Milpitas
Mission Viejo
Modesto
Monrovia
Montclair
Montebello
Monterey
Monterey Park
Moorpark
Moreno Valley
Morgan Hill
Morro Bay
Mountain View
Murietta
Napa
National City
Needles
Nevada City
Newark
Newport Beach
Norco
North Highlands
North Hollywood
North Town (Rancho Cucamonga)
Norwalk
Novato
Oakland
Oceano CPD
Oceanside
Ontario
Orange
Orland
Oroville
Oxnard
Pacific Grove
Pacifica
Palm Desert
Palm Springs
Palmdale
Palo Alto
Paradise
Paramount
Pasadena
Pasco
Paso Robles
Patterson
Perris
Petaluma
Pico Rivera
Pine
Pismo Beach
Pittsburg
Placentia
Placerville
Pleasant Hill
Pleasanton
Pomona
Port Hueneme
Porterville
Red Bluff
Redding
Redlands
Redondo Beach
Redwood City
Reedley
Rialto
Richmond
Ridgecrest
Riverside
Rohnert Park
Roseland
Rosemead
Roseville
Rowland Heights
Sacramento
Salinas
San Bernardino
San Bruno
San Carlos
San Clemente
San Diego
San Dimas
San Fernando
San Francisco
San Gabriel
San Jacinto
San Joaquin
San Jose
San Juan Capistrano
San Leandro
San Luis Obispo
San Marino
San Mateo
San Pablo
San Rafael
San Ramon
Sanger
Santa Ana
Santa Barbara
Santa Clara
Santa Clarita
Santa Cruz
Santa Fe Springs
Santa Maria
Santa Monica
Santa Paula
Santa Rosa
Scotts Valley
Seal Beach
Seaside
Sebastopol
Shafter
Signal Hill
Simi Valley
Solana Beach
Sonora
South El Monte
South Gate
South Lake Tahoe
South Pasadena
South San Francisco
South Whittier
Spring Valley
Stanton
Stockton
Suisun
Sunnyvale
Temecula
Temple City
Thornton
Thousand Oaks
Tiburon
Torrance
Tracy
Tulare
Turlock
Tustin
Ukiah
Union City
Upland
Vacaville
Valinda
Vallejo
Ventura
Victorville
Visalia
Vista
Walnut
Walnut Creek
Waterford
Watsonville
West Covina
West Sacramento
West Whittier
Westminster
Whittier
Willits
Willowbrook
Willows
Wilmington
Windsor
Woodland
Yorba Linda
Yuba City
Yucaipa

**Colorado**
Alamosa
Arvada
Aurora
Boulder
Brighton
Broomfield
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Sanford
Sarasota
South Miami
Starke
Sunrise
Sweetwater
Tallahassee
Tamarac
Tampa
Temple Terrace
Titusville
Uleta (Park)
Vero Beach
West Little River
West Palm Beach
Westchester
Wildwood
Wilton Manors
Winter Garden
Winter Haven
Winter Park

**Georgia**
Alamo
Albany
Americus
Athens
Atlanta
Attapulgus
Augusta
Austell
Bainbridge
Barnesville
Cairo
Carnesville
CedarTown
Chamblee
Clarkston
College Park
Columbus
Conyers
Cordele
Covington
Dalton
Decatur
Doraville
Duluth
East Point
Elberton
Forest Park
Fort Valley
Gainesville
Greenville
Griffin
Hazlehurst
Hinesville
Jeffersonville
Jonesboro
La Grange
Lawrenceville
Lithonia
Mableton
Macon
Manchester
Marietta
Milledgeville
Montezuma
Morrow
Newnan
Pelham
Perry
Quitman
Rincon
Riverdale
Rome
Rossville
Roswell
Saint Marys
Savannah
Smyrna
Sparta
Statesboro
Stone Mountain
Thomasville
Valdosta
Villa Rica
Warner Robins
West Point
Winder
Woodbury

**Hawaii**
Aiea
Hilo
Honolulu
Kailua
Kalakalua

**Idaho**
American Falls
Ashton
Blackfoot
Boise
Buhl
Burley
Caldwell
Chubbuck
Coeur D’Alene
Emmet
Garden City
Heyburn
Homedale
Idaho Falls
Jerome
Lewiston
McCall
Mountain Home
Nampa
Orofino
Parma
Pocatello
Post Falls
Preston
Rupert
Sandpoint
Twin Falls
Wendell

**Illinois**
Addison
Algonquin
Alsip
Alton
Antioch
Arlington Heights
Aurora
Bannockburn
Barrington
Barrington Hills
Bartlett
Batavia
Belleville
Bellwood
Bensenville
Berkley
Berwyn
Bloomington
Blue Island
Bolingbrook
Bradley
Braidwood
Bridgeview
Broadview
Brookfield
Buffalo Grove
Burbank
Burnham
Burr Ridge
Cahokia
Calumet City
Calumet Park
Canton
Carbondale
Carol Stream
Carpentersville
Cary
Centerville
Champaign
Channahon
Charleston
Chicago
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De Kalb
Decatur
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Dolton
Downers Grove
East Dundee
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Franklin Park
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Lake Villa
Lake Zurich
Lansing
Lemont
Libertyville
Lincolnshire
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Lindenhurst
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Mundelein
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North Aurora
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North Riverside
Northbrook
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Oakbrook Terrace
Olympia Fields Village
Onarga
Orland Park
Oswego Village
Palatine
Palos Heights
Palos Hills
Palos Park
Paris
Park Forest
Park Ridge
Pekin
Peoria
Peoria Heights
Plainfield
Posen
Prospect Heights
Quincy
Richton Park
River Forest
River Grove
Riverdale
Riverside
Robbins
Rock Falls
Rock Island
Rockdale
Rockford
Rolling Meadows
Romeoville
Roselle
Round Lake
Round Lake Beach
Sabina
Saint Charles
Sauk Village
Schaumburg
Schiller Park
Shorewood
Skokie
South Barrington
South Elgin
South Holland
Sparta
Springfield
Steger
Sterling
Stickney
Stone Park Village
Streamwood
Summit Village
Taylorville
Tinley Park
University Park
Urbana
Vernon Hills
Villa Park
Warren
Warrenville
Waukanda
Waukegan
Wayne
West Chicago
West Dundee
Westchester
Western Springs
Westmont
Wheaton
Wheeling
Willow Springs
Willowbrook
Wilmette
Wilmington
Winfield
Winnetka
Winthrop Harbor
Wonder Lake CPD
Wood Dale
Woodridge
Woodstock
Worth
Zion

**Indiana**
Anderson
Bloomington
Bluffton
Carmel
Columbus
Crown Point
Dyer
East Chicago
Elkhart
Evansville
Fishers
Fort Wayne
Franklin
Gary
Goshen
Greencastle
Greenwood
Hammond
Highland
Indianapolis
Jeffersonville
Kokomo
La Porte
Lafayette
Lawrence
Marion
Merrillville
Michigan City
Muncie
Munster
New Albany
New Castle
Noblesville
Petersburg
Plainfield
Portage
Richmond
Shelbyville
South Bend
Terre Haute
Valparaiso
Warsaw
Waterloo
Winslow
Zionsville

**Iowa**
Altoona
Ames
Ankeny
Bettendorf
Boone
Burlington
Cedar Falls
Cedar Rapids
Clarinda
Clinton
Colfax
Coralville
Council Bluffs
Davenport
Des Moines
Dubuque
Fort Dodge
Fort Madison
Grinnell
Independence
Indianola
Iowa City
Jesup
Le Mars
Marshalltown
Mason City
Muscatine
Nevada
Oelwein
Oskaloosa
Sioux City
Storm Lake
Urbandale
Washington
Waterloo
Waverly
West Burlington
West Des Moines

**Kansas**
Arkansas City
Atchison
Coffeyville
Derby
Dodge City
El Dorado
Emporia
Fort Scott
Garden City
Goodland
Hoisington
Iola
Kansas City
Lansing
Lawrence
Leavenworth
Leawood
Lenaxa
Manhattan
Mulvane
Olathe
Ottawa
Overland Park
Parsons
Roseland Park
Salina
Sedgwick
Shawnee Mission
Topeka
Valley Center
Wichita
Winfield

**Louisiana**
Alexandria
Baker
Bastrop
Baton Rouge
Bogalusa
Bossier City
Covington
Denham Springs
Ferriday
Gretna
Hammond
Harvey
Haynesville
Houma
Iberville
Jackson
Kenner
Lafayette
Lake Charles
Marrero
Metairie
Monroe
Natchitoches
New Iberia
New Orleans
Orleans Village
Pineville
Ruston
Shreveport
Slidell
Springhill
Terrytown
Vidalia
Zachary

Newport
Nicholasville
Oak Grove
Owensboro
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Paintsville
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Portsmouth  
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Asbury Park  
Atlantic City  
Belmar Borough  
Bergenfield Borough  
Bloomfield  
Brick Township  
Bridgeton  
Burlington  
Camden  
Cherry Hill  
Cliffside Park Borough  
Deptford Township  
East Orange  
Eatontown  
Egg Harbor  
Elizabeth  
Ewing  
Fort Lee  
Freehold Borough  
Garfield  
Gloucester Township  
Hackensack  
Hamilton Township  
Holmdel Township  
Howell Township  
Irvington  
Jackson Township  
Jersey City  
Keansburg Borough  
Kearny  
Lakewood Township  
Linden  
Long Branch  
Manalapan Township  
Matawan Borough  
Middletown Township  
Millville  
Monroe Township  
Montclair  
Moorestown-Leona Township CDP  
New Brunswick  
Newark  
North Bergen  
North Brunswick  
Northfield  
Oakland  
Ocean Township  
Parsippany-Troy Hills Township  
Paterson  
Pemberton Boro Township  
Perth Amboy  
Piscataway  
Patman  
Plainfield  
Pleasantville  
Red Bank Borough  
Rutherford Borough  
Scotch Plains  
Somerset  
South Plainfield  
Teaneck  
Tinton Falls Borough  
Trenton  
Union City  
Union Township  
Vineland  
Wayne  
West New York  
Westfield  
Westville  
Willingboro  
Woodbridge  

**New Mexico**  
Alamagordo  
Albuquerque  
Angel Fire  
Artesia  
Aztec City  
Belen  
Bernalillo  
Blanco  
Bloomfield  
Carlsbad  
Clovis  
Corrales  
Deming  
Espanola  
Eunice  
Farmington  
Flora Vista  
Gallup  
Grants  
Hobbs  
Kirtland  
Las Cruces  
Las Vegas  
Los Alamos  
Los Lunas  
Lovington  
Portales  
Raton  
Rio Rancho  
Roswell  
Ruidoso  
Santa Fe  
Silver City  
Socorro  
Tatum  
Truth or Consequences  
Tucumcari  
Turley  

**New York**  
Albany  
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Buffalo  
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Colonie  
De Witt  
East Aurora  
Elmira  
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Orange  
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Port Washington  
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Rochester  
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Scotia  
Syracuse  
Troy  
Watertown  
West Seneca  
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White Plains  
Yaphank  
Yonkers  

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Belhaven  
Burlington  
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Chapel Hill  
Charlotte  
Concord  
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Fayetteville  
Gastonia  
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High Point  
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Kinston  
Lincolnton  
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Morehead City
Morgantown
North Topsail Beach
Pineville
Raleigh
Randleman
Reidsville
Rocky Mount
Salisbury
Spring Lake
Thomasville
Tryon
Wilmington
Wilson
Winston-Salem
Zebulon

North Dakota
Bismarck
Devils Lake
Dickinson
Fargo
Grand Forks
Minot
Wahpeton
West Fargo

Ohio
Akron
Anderson Township
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Barberton
Blue Ash
Boardman
Bowling Green
Brunswick
Canton
Cardington
Chillicothe
Cincinnati
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Cuyahoga Falls
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Defiance
Delhi Township
East Cleveland
Eastlake
Elyria
Euclid
Fairborn
Fairfield
Findlay
Forest Park
Fostoria
Gahanna
Galion
Garfield Heights
Grove City
Hamilton
Hilliard
Hinckley
Huber Heights
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Rossford
Sandusky
Shaker Heights
Sharonville
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Springfield
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Toledo
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Urbana
Van Wert
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Westlake
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Elk City
Enid
Fort Gibson
Frederick
Grove
Guthrie
Hobart
Hugo
Idabel
Lawton
Midwest City
Moore
Muskogee
Norman
Oklahoma City
Okmulgee
Owasso
Paul’s Valley
Poca

Oregon
Albany
Amity
Aumsville
Beaverton
Bend
Brookings
Canby
Cannon Beach
Central Point
Coos Bay
Cornelius
Corvallis
Cottage Grove
Dallas
Eugene
Fairview
Forest Grove
Gearhart
Gladstone
Grants Pass
Gresham
Hermiston
Hillsboro
Hood River
Hubbard
Independence
Keizer
Lake Oswego
Lincoln City
Madras
McMinnville
Medford
Milton-Freewater
Ponca City
Sapulpa
Shawnee
Spencer
Stillwater
Tecumseh
Temple
Tulsa
Turley
Village
Vinita
Watonga
Weatherford
Yukon
Milwaukie  Molalla  Monmouth  Mount Angel  Newberg  North Bend  Nyssa  Oakridge  Ontario  Oregon City  Pendleton  Phoenix  Pilot Rock  Portland  Reedsport  Saint Helens  Salem  Scappoose  Seaside  Sheridan  Silverton  Springfield  Stayton  Sweet Home  The Dalles  Tigard  Tillamook  Toledo  Troutdale  Tualatin  Umatilla  Vale  Waldport  West Linn  Woodburn

Pennsylvania

Rhode Island
Central Falls  Charlestown  Coventry  Cranston  East Providence  Newport  North Kingston  North Providence

South Carolina
Aiken  Anderson  Blackville  Charleston  Cheraw  Columbia  Conway  Darlington  Georgetown  Greenville  Greenwood  Greeer  Moncks Corner  Mount Pleasant  Myrtle Beach  North Charleston  Orangeburg  Rock Hill  Seneca  Spartanburg  Sumter  Woodruff

South Dakota
Aberdeen  Deadwood  North Sioux City  Pierre  Rapid City  Sioux Falls  Sisseton  Winner  Yankton

Tennessee
Ashland City  Athens  Bartlett  Bristol  Chattanooga  Clarksville

Texas
Abilene  Addison  Alamo  Aldine  Alice City  Alton  Amarillo  Anthony  Arlington  Atlanta  Austin  Balch Springs  Ballinger  Baytown  Beaumont  Bedford  Beeville  Bellaire  Bellmead  Big Spring  Bovina
Brownfield
Bryan
Canadian
Carrolton
Castroville
Cedar Hill
College Station
Conroe
Copperas Cove
Corpus Christi
Corsicana
Crockett
Crowley
Dallas
Danbury
Deer Park
Del Rio
Denton
Denver City
DeSoto
Dickinson
Dimmitt
Donna
Duncanville
Edinburg
El Paso
Euless
Farmers Branch
Farmersville
Floresville
Forest Hill
Fort Worth
Fredericksburg
Freeport
Friona
Galveston
Garland
Georgetown
Gladewater
Goliad
Gonzales
Grand Prairie
Grapevine
Greenville
Halton City
Harlingen
Hempstead
Hereford
Hidalgo
Hitchcock
Honda
Houston
Huntsville
Hurst
Hutchins
Irving
Katy
Kaufman
Keller
Killeen
Kingsville
La Joya
La Marque
La Porte
Lake Jackson
Lancaster
Laredo
League City
Lewisville City
Linden
Longview
Lopezville
Los Fresnos
Lubbock
Lufkin
Madisonville
McAllen
McKinney
Mercedes
Mesquite
Midland
Mission
Missouri City
Mont Belvieu
Nacogdoches
New Braunfels
North Richland Hills
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Hurricane
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Sandy
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Tremonton
Vernal
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Vermont
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Brattleboro
Burlington
Hartford
Montpelier
Newport
Rutland
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Saint Johnsbury
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Virginia
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Annandale
Arlington
Berryville
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Bristol
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</table>

**West Virginia**

Beckley
Charles Town
Charleston
Fairmont
Huntington
Martinsburg
Morgantown
Parkersburg
Phillipi
South Charleston
Weirton
Wheeling

**Wisconsin**

Allouez
Appleton
Ashwaubenon
Baraboo
Beaver Dam
Beloit
Brookfield
Eau Claire
Fond du Lac
Green Bay

**Wyoming**

Alenrock
Basin
Casper
Cheyenne
Evanston
Green River
Laramie
Riverton
Rock Springs

Alabama
Autauga
Baldwin
Barbour
Bibb
Bullock
Butler
Calhoun
Chambers
Coffee
Conoecuh
Dale
Dallas
Elmore
Etowah
Houston
Jackson
Jefferson
Lauderdale
Lee
Limestone
Macon
Madison
Mobile
Monroe
Montgomery
Morgan
Pike
St. Clair
Shelby
Talladega

Tallapoosa
Tuscaloosa

Alaska
Anchorage Borough
Dillingham Census Area
Fairbanks North Star Borough
Juneau Borough
Kenai Peninsula Borough
Ketchikan Gateway Borough
Kodiak Island Borough
Matanuska-Susitna Borough
Northwest Arctic Borough

Arkansas
Arkansas
Ashley
Benton
Craighed
Crittenden
Cross
Faulkner
Garland
Greene
Hempstead
Jackson
Jefferson
Lincoln
Miller
Monroe
Phillips
Pope
Pulaski
St. Francis
Saline
Sebastian
Washington
White

Arizona
Apache
Cochise
Coconino
Gila
Graham
Maricopa
Mohave
Navajo
Pima
Pinal
Santa Cruz
Yavapai
Yuma

Califomia
Alameda
Amador
Butte

Contra Costa
Del Norte
El Dorado
Fresno
Glenn
Humboldt
Imperial
Inyo
Kern
Kings
Lake
Los Angeles
Madera
Marin
Mariposa
Mendocino
Merced
Mono
Monterey
Napa
Nevada
Orange
Placer
Riverside
Sacramento
San Benito
San Bernardino
San Diego
San Francisco
San Joaquin
San Luis Obispo
San Mateo

1 The total number of youth gang localities listed in appendix E is somewhat larger than the numbers included in the Report’s tables because a number of new localities were reported subsequent to the completion of the final analyses.

2 Boroughs are considered as counties in Alaska, New York, and Pennsylvania. Parishes are considered as counties in Louisiana. Virginia localities listed in appendix E that include the word “City” are listed as counties by the U.S. Bureau of the Census in Census Bureau Data Disk 90 PLPTS2.DAT: POP 2046 (May 1995).
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Indiana
Allen Bartholomew Boone Clark De Kalb Delaware Elkhart Floyd Grant Hamilton Hendricks Henry Howard Johnson Kosciusko Lake La Porte Madison Marion Monroe Pike Porter Putnam St. Joseph Shelby Tippecanoe Vanderburgh Vigo Wayne Wells

Iowa

Kansas
Allen Atchison Barton Bourbon Butler Cowley Douglas Ellsworth Finney Ford Franklin Harvey Johnson Labette Leavenworth Logan Lyon Montgomery Osage Pottawatomie Riley Saline Sedgwick Shawnee Sherman Sumner Wallace Wyandotte

Kentucky

Louisiana

Maine
Androscoggin Aroostook Cumberland Kennebec Penobscot York

Maryland
Anne Arundel Baltimore
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<td>Broadwater, Cascade, Dawson, Fergus, Gallatin, Hill, Lake, Lewis and Clark</td>
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<tr>
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<td>Adams, Box Butte, Buffalo, Butler, Cass, Cherry, Cheyenne, Colfax, Dakota, Dawson, Douglas, Lancaster, Platte, Red Willow, Saline, Sarpy, Scotts Bluff, Seward, Sheridan</td>
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<tr>
<td>Nevada</td>
<td>Carson City, Churchill, Clark, Elko, Humboldt, Nye, Washoe</td>
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<tr>
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<td>Belknap, Cheshire, Coos, Grafton, Hillsborough, Merrimack, Rockingham, Strafford, Sullivan</td>
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Camden
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Morris
Ocean
Passaic
Somerset
Union

New Mexico
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Chaves
Cibola
Colfax
Curry
Dona Ana
Eddy
Grant
Lea
Lincoln
Los Alamos
Luna
McKinley
Otero
Quay
Rio Arriba
Roosevelt
Sandoval
San Juan
San Miguel
Santa Fe
Sierra
Socorro
Valencia

New York
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Cayuga
Chautauqua
Chemung
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Schenectady
Schuyler
Suffolk
Tompkins
Westchester
Wyoming

North Carolina
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Rockingham
Rowan
Wake
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Wilson

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Deschutes  
Douglas  
Hood River  
Jackson  
Jefferson  
Josephine  
Lane  
Lincoln  
Linn  
Malheur  
Marion  
Morrow  
Multnomah  
Polk  
Tillamook  
Umatilla  
Wasco  
Washington  
Yamhill

**Rhode Island**  
Bristol  
Kent  
Newport  
Providence  
Washington

**South Carolina**  
Aiken  
Anderson  
Barnwell  
Berkeley  
Charleston  
Chesterfield  
Darlington  
Georgetown  
Greenville  
Greenwood  
Horry  
Oconee  
Orangeburg  
Pickens  
Richland  
Spartanburg  
Sumter  
York

**South Dakota**  
Brown  
Hughes  
Lawrence  
Lincoln  
Minnehaha  
Pennington  
Roberts  
Tripp  
Union  
Yankton

**Tennessee**  
Anderson  
Blount  
Bradley  
Carter  
Cheatham  
Cumberland  
Davidson  
Dyer  
Hamilton  
Knox  
McMinn  
Madison  
Maury  
Montgomery  
Obion  
Putnam  
Robertson  
Rutherford  
Sevier  
Shelby  
Sullivan  
Sumner  
Washington  
Wayne  
Weakley  
Williamson

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Anderson  
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Aransas  
Bee  
Bell  
Bexar  
Bowie  
Brazoria  
Brazos  
Caldwell  
Cameron  
Cass  
Castro  
Chambers  
Collin  
Coryell  
Dallas  
Deaf Smith  
Denton  
Ector  
Ellis  
El Paso  
Fannin  
Fort Bend  
Galveston  
Gillespie  
Goliad  
Gonzales  
Gray  
Grayson  
Gregg  
Guadalupe  
Hale  
Harris  
Harrison  
Hidalgo  
Houston  
Howard  
Hunt  
Jefferson  
Jim Wells  
Jones  
Kaufman  
Kleberg  
Lamar  
Liberty  
Lubbock  
McLennan  
Madison  
Medina  
Midland  
Montgomery  
Nacogdoches  
Navarro  
Nueces  
Orange  
Parker  
Parmer  
Potter  
Randall  
Rockwall  
Runnels  
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Starr  
Tarrant  
Taylor  
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Travis  
Val Verde  
Victoria  
Walker  
Waller  
Webb  
Wharton  
Wichita  
Wilbarger  
Williamson
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Yoakum

Utah
Box Elder
Cache
Davis
Emery
Iron
Salt Lake
San Juan
Sevier
Uintah
Utah
Wasatch
Washington
Weber

Vermont
Caledonia
Chittenden
Franklin
Orleans
Rutland
Washington
Windham
Windsor

Virginia
Arlington
Bristol City
Buckingham
Charlottesville City
Chesapeake City
Clarke
Danville City
Fairfax

Washington
Adams
Benton
Chelan
Clallam
Clark
Cowlitz
Douglas
Franklin
Grant
Grays Harbor
Island
King
Kitsap
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Klickitat
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Mason
Okanogan
Pierce
Skagit
Snohomish
Spokane
Stevens
Thurston
Walla Walla
Whatcom
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Eau Claire
Fond du Lac
Grant
Green
Kenosh
Kewaunee
La Crosse
Manitowoc
Marathon
Marinette
Milwaukee
Outagamie
Pierce
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Racine
Rock
St. Croix
Sauk
Sheboygan
Taylor
Vernon
Washington
Waukesha
Winnebago
Wood

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Albany
Big Horn
Converse
Fremont
Laramie
Natrona
Sweetwater
Uinta
National Youth Gang Center
As part of its comprehensive, coordinated response to America’s gang problem, the Office of Juvenile Justice and Delinquency Prevention (OJJDP) funds the National Youth Gang Center (NYGC). NYGC assists State and local jurisdictions in the collection, analysis, and exchange of information on gang-related demographics, legislation, literature, research, and promising program strategies. NYGC coordinates activities of the OJJDP Gang Consortium, a group of Federal agencies, gang program representatives, and service providers that works to coordinate gang information and programs. NYGC also provides training and technical assistance for OJJDP’s Rural Gang, Gang-Free Schools, and Gang-Free Communities Initiatives. For more information, contact:

National Youth Gang Center
P.O. Box 12729
Tallahassee, FL 32317
800–446–0912
850–386–5356 (fax)
E-mail: nygc@iir.com
Internet: www.iir.com/nygc

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- Juvenile Justice (Juvenile Court Issue), Volume VI, Number 2. 1999, NCJ 178255 (40 pp.).
- Juvenile and the Death Penalty. 2000, NCJ 184748 (16 pp.).
- Juvenile Transfers to Criminal Court in the 1990’s: Lessons Learned From Four Studies. 2000, NCJ 181301 (68 pp.).
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  - The Youth Gangs, Drugs, and Violence Connection. 1999, NCJ 171152 (12 pp.).
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- Juvenile Accountability Incentive Block Grants: Strategic Planning Guide. 1999, NCJ 172846 (62 pp.).
- Juvenile Justice (Mental Health Issue), Volume VII, Number 1. 2000, NCJ 178256 (40 pp.).
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**Substance Abuse**
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- Developing a Policy for Controlled Substance Testing of Juveniles. 2000, NCJ 178896 (12 pp.).
- Family Skills Training for Parents and Children. 2000, NCJ 180140 (12 pp.).

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- Children as Victims. 2000, NCJ 180753 (24 pp.).
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- Predictors of Youth Violence. 2000, NCJ 179065 (12 pp.).
- Promising Strategies To Reduce Gun Violence. 1998, NCJ 173950 (276 pp.).
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